



Performance Evaluation Report of Farmer Organizations in Operational AWBs



EVALUATION REPORT

April 2017

PUNJAB IRRIGATION AND DRAINAGE AUTHORITY
IRRIGATION SECRETARIATE, OLD ANARKALI, LAHORE

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PERFORMANCE EVALUATION OF FARMER ORGANIZATIONS IN OPERATIONAL AREA WATER BOARDS

The Government of Punjab introduced irrigation sector reform programme in the province through the promulgation of Punjab Irrigation and Drainage Authority (PIDA) Act in 1997, focusing on decentralization, participatory irrigation management and improved service delivery. Under this changed management/ implementation of reforms process the current functions of irrigation department are being shared by establishing the new institutions viz. Punjab Irrigation and Drainage Authority (PIDA) at provincial level, Area Water Board (AWB) at Canal Command level, Farmers Organizations (FOs) at distributary level and Khal Panchayats (KPs) at water course on outlet level.

A comprehensive legal frame work has also been developed for smooth functioning of this management shift. In this scenario, the FO is a basic farmer-managed unit responsible for irrigation management, operation, maintenance of distributary/ channels and abiana assessment/collection within its area. Below PIDA, quasi-autonomous AWBs have been established for managing and financing the operation and maintenance cost of irrigation network, monitoring, supervision and providing support to FOs. Five AWBs – LCC (East), (West) Canal Circles Faisalabad, Derajat Canal Circle D.G Khan, Bahawalnagar (BWN) and Lower Bari Doab Canal (LBDC) Sahiwal have been established / notified and their operationalization has been completed.

In this regard, a meeting to review the Operational Issues of FOs / AWBs was held on 12-04-2017 under the chairmanship of General Manager (Op) PIDA in the Committee Room of Punjab Irrigation & Drainage Authority (PIDA) Lahore. The Chief Executives and Managers were invited to attend the meeting jointly to realize its role towards streamlining the working of the FOs for successful reforms in Irrigation Sector. The list of the participants is attached at ***Annex-A***.

The meeting was started with the recitation of Holy Quran under the Chairmanship of Mr. Muhammad Ajmal Mian, General Manager (Operation/TM) PIDA. He welcomed the participants of the meeting in new scenario since it was 2nd meeting after the regularization of PIDA employees. He explained that continuity / sustainability of its Institutional Reforms process merely depends upon the efforts of the field staff. They can make it a successful model through their efforts which will also ensure their bright future and successful functioning of the authority. General Manager (Op/TM) PIDA invited to the Chief Executives to present the progress. The progress report ending 31.03.2017 was discussed as under:

The AWB wise updated progress is as under;

1. Progress of Abiana Collection as per target fixed for current crop and old crops viz-a-viz deposition of PIDA share, AWB Share, IRSA surcharge, and action taken on poor performance of FOs in non-collection of abiana performance of FO Coordinators as per approved performance indicators.

Manager (Revenue) briefed the participants regarding overall status of abiana recovery with deposition of PIDA share as described under:

Sr. No	AWB	Net Assessed Abiana	Collection	Pended Amount	Collection %age	PIDA Share	Deposited Amount	Pended PIDA Share	Deposition %Age
1	LCC(East) FSD (Rb: 2004-05- Kh:2016)	2,202.304	1,441.206	761.097	65	717.600	532.019	185.581	74
2	LCC(West) (Kh: 2007- Kh:2016)	1,278.271	904.503	373.768	71	427.825	339.841	87.984	79
	LJC Sargodha (Kh: 2007- Kh:2016)	100.674	92.283	8.390	92	43.003	41.249	1.754	96
3	Derajat, DG. Khan (Kh: 2007- Kh:2016)	454.784	144.637	310.147	32	63.033	49.717	13.315	79
4	Bahawalnagar (Kh: 2000- Kh:2016)	1,045.847	707.413	338.434	68	333.181	288.631	44.550	87
5	LBDC, Sahiwal (Rb: 2011-12- Kh:2016)	949.992	479.687	470.305	50	238.805	163.734	75.070	69
Total		6031.872	3769.730	2262.142	62	1823.447	1415.192	408.256	78

The overall status of abiana recovery in all AWBs with deposition of PIDA share was discussed in detail. The chair took serious view on low recovery of abiana particularly for crop Kharif 2016 and Rabi 2015-16 which does not meet the target as committed/decision made during last meeting. The chair directed all Chief Executives/Managers to improve the status of abiana recovery at least 90% and ensure to meet the target of deposition of PIDA share 100% on the collected amount as the survival of PIDA which is based upon 100% abiana recovery and in time deposition of PIDA share. The chair further stressed that Chief Executives should adopt all measures to improve the abiana collection as deem necessary. The Chief Executives/Managers explained that field staff is trying their best to achieve the target and shall be completed within time schedule. They further added that they have initiated action against all poor performing FOs and responsible field officers / staff. They have conducted monthly / fortnightly meetings with FO Coordinators and fixed targets of abiana recovery. They have also launched abiana recovery campaign with force and endeavor try hard to strive the target.

The status of abiana collection and deposition of PIDA share for the crop Kharif 2016 and Rabi 2015-16 is as under:

Area Water Board (AWB)	Kharif 2016		Rabi 2015-16	
	Abiana	Deposition of PIDA	Abiana Recovery	Deposition of PIDA

	Recovery %	Share %	%	Share %
LCC (East) Circle, Faisalabad.	51	48	66	69
LCC (West) Circle, Faisalabad.	50	31	76	74
LJC Sargodha.	74	61	77	94
Derajat Canal Circle, DG Khan	08	87	45	93
Bahawalnagar	50	59	66	87
LBDC Circle, Sahiwal.	24	17	48	61

The chair directed to chief Executives and Managers of AWBs that the field formation is required to develop close liaison with KP Chairmen for recovery of abiana and should monitor the progress of FO Coordinators. The chair explained that amendment in canal and drainage act has been carried out and power has been given to the Divisional Canal Officer to exclude the name of person from warabandi of the outlet. In this regard committees have been constituted in all AWBs to streamline the collection process, preparation of defaulters list and verification of recoverable and non-recoverable amount. Farmers Organizations should forward cases under Section 70 of C&D Act to SDO/Canal Magistrate for proceedings. General Manager (Op) stressed that Chief Executives AWBs will be held responsible in defaulting of abiana by FOs as per decision of PIDA Management.

A comparison of abiana recovery with the previous meeting an increase in Rabi 2015 and on 4%, whereas increase in deposition of PIDA share is 10%.

A comparison of abiana recovery with the previous meeting reveals an increase in current crop and only 1%, change in the previous crops whereas increase in deposition of PIDA share is also 1%.

The Manager (IS) AWBs briefed about the status of IRSA surcharge and AWB fund. The detail is as under:

Area Water Board (AWB)	IRSA Surcharge %	AWB Fund %
LCC (East) Circle, Faisalabad.	61	87+33
LCC (West) Circle, Faisalabad.	48	89+85
LJC Sargodha.	97	95+100
Derajat Canal Circle, DG Khan.	50	100
Bahawalnagar.	87	67

LBDC Circle, Sahiwal.	75	90
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The chair informed that IRSA surcharge is being paid to "IRSA Authority" as per assessment whereas recovery from beneficiaries / FOs is not satisfactory and required immediate attention to improve due collection of IRSA surcharge. The chair also observed that 5% emergency fund of AWB and 1% election fund is also required to be collected for emergent repair and maintenance of channels and for expected elections.

2. Progress of crop wise water theft cases, preparation, their decisions, implementation and recovery of tawan imposed.

Managers (IS) of AWBs explained the status of water theft cases for the crop Kharif 2016. The detail is as under:

Circle	Divisions	No.of FOs	Total Cases Detected	Reported to Police	FIR Registered	No. of Arrests made	Tawan Initiated
LCC(East) Faisalabad	KHANKI	12	31	31	18	0	31
	UPPER GOGERA	22	105	79	35	0	105
	LOWER GOGERA	27	255	171	5	0	255
	BURALA	24	283	283	283	0	283
	Total	85	674	564	341	0	674
LCC(West) Faisalabad	HAFIZABAD	21	272	263	0	0	272
	FAISALABAD	21	142	139	2	0	142
	JHANG	25	114	114	0	0	114
	Total	67	528	516	2	0	528
Bahawalnagar	FORDWAH	37	83	0	0	0	0
	SADQIA	15	2388	992	0	0	0
	HAKRA	17	2931	1470	69	0	0
	Total	69	5402	2462	69	0	0
LBDC Sahiwal	BALLOKI	5	4	0	0	0	4
	OKARA	13	135	16	0	0	135
	SAHIWAL	18	766	186	7	0	766
	KHANEWAL	18	140	8	2	0	140
	Total	54	1045	210	9	0	1045
Derajat D.G. Khan	CRBC	30	3594	3578	354	26	2615
	Rajanpur	53	7605	6576	778	8	1800
	D.G. Khan	37	6500	1370	222	32	846
	Total	120	17699	11524	1354	66	5261
LJC Sargodha		6	3	0	0	0	3
Total		401	25351	15276	1775	66	7511

The chair directed to intervene in the registration of FIRs through meetings with concerned Police Officers. He also directed to collect tawan amount from the irrigators along with abiana charges. The Field Staff was directed to issue necessary instructions to the concerned quarters regarding recovery of tawan amount from the culprits. The lower formation may be directed to pay their personal attention in this regard. The FOs do not observe the codel formalities and instructions, procedures, issued by the Authority. Due to this, recovery of tawan amount is 0% in all AWBs. This office desires

to issue necessary instructions to FOs regarding recovery of tawan amount. It was also desired that at the end of each crop, it is the responsibility of the office of Divisional Canal Officer to issue the lists of occurrences of the incidents during the crop season and sent to concerned for completion of tawan with necessary instructions. Monthly progress report regarding finalization of tawan cases should be submitted to the concerned AWBs regularly. The Dy. Collectors of the Divisions through his revenue staff will maintain a register showing the particulars of the offenses and special charges levied in each individual case FO wise and cropwise in accordance with decision announced by the Divisional Canal Officer. The Divisional Canal officer will monitor the progress of water theft cases of the Division and will issue necessary instructions in this regard. The Chief Executive AWB will initiate action against the non cooperative staff of lower formation in this regard. Division wise progress regarding water theft cases will be monitored during the next visit of AWB and HVC of Division will be responsible to provide the record of water theft cases during visit of AWB. General Manager (Op) further instructed that disposal of tawan cases may be accelerated to complete the process for all pending cases of tawan according to the schedule and dispose-off such cases expeditiously. In case of failure punitive action against the responsible will be initiated as per rules.

3. Progress of preparation and submission of defaulters list to Board of Revenue for recovery as arrear of abiana under Land Revenue Act.

The status of preparation and submission of defaulters list as discussed is as under:

Sr. No.	AWB	Status of Defaulters' list
1	LCC (East) FSD	Defaulters lists for crops Rabi 2015-16 and Kharif 2016 are under preparation.
2	LCC (West) FSD	Defaulter lists of Crop Rabi 2014-15 and Kharif 2015 are ready for onward submission to the office of District Coordination Officer.
	LJC Sargodha	Defaulter list of FO Hujjan Rs.4.88 Million prepared and submitted to DCO Sargodha .
3	Derajat, DG Khan	Defaulters list for the crop Kharif 2015 is in process.

Sr. No.	AWB	Status of Defaulters' list
4	Bahawalnagar	<p>Defaulter lists of Hakra Canal Division have been submitted to District Coordination Officers vide letter No. 6014 date 27-08-2016.</p> <p>Defaulter lists of Sadiqia Canal Division have been submitted to District Coordination Officers vide letter No. 6259 date 03-09-2016.</p> <p>Defaulter lists of Fordwah Canal Division have been submitted to District Coordination Officers vide letter No. 6258 date 03-09-2016.</p>
5	LBDC, Sahiwal	<p>Defaulter lists from Kharif Rabi 2011-12 to Rabi 2014-15 have been submitted to concerned Addl. District Collector and made no recovery. The defaulters list for the crop Kharif 2015 is in process.</p>

The Managers (IS) of AWBs explained the preparation and submission of defaulters list and informed that the defaulters list have been submitted to the Additional District Collectors. The letters for recovery as arrear of Land Revenue have been written and meetings with Assistant Commissioners of concerned Tehsil conducted by SDOs concerned, Dy. Collectors and FO Coordinators but action from Additional District Collectors is awaited. The chair expressed that authority has been given to SDO and DCO through amendment of Canal and Drainage Act for proceeding against the defaulters of abiana and need to instruct the concerned to proceed under this Act instead of forwarding the lists to the Additional District Collectors. The chair directed all Managers/ Chief Executives to ensure timely preparation and submission of defaulters list and also follow-up for collection of arrears from the defaulters of abiana.

4. Progress of committees to streamline the collection process, preparation of defaulters list and verification of amount of recoverable and non-recoverable.

The Managers (IS) AWBs explained that committees have been notified and number of meetings are conducted by the committees for verification of unrecovered abiana amount and targets have been assigned to the committees. It is also decided that fortnightly meetings will be conducted to monitor the progress of the committees. The revenue staff of the PID and PIDA will identify the pilferage in field and submit the fortnightly report on the prescribed format. The chair directed to instruct the concerned committees to submit results at the earliest and boost up the recovery of pended amount.

5. Status of Dry and Short tails and action taken by Chief Executive AWB for Improvement against the responsables including tapering of outlets.

Manager (IS) LCC (E) described that their no tail is dry they are close due to rotation programme. The ADP work of concrete lining of Sharqpur disty is in progress and after completion of concrete lining the tail will get the due share. The representative of LCC (W) discussed the reasons of short tails and the remedial efforts to overcome it. Tails of all six distys of LJC Sargodha are running as per their authorized discharge. Derajat. It was pointed out that upto RD 513+000 of CRB Canal is in Khaber Pakhtoon Khawah Province it does not give Punjab its due share. D.G. Khan and Rajanpur Division are fed from D.G. Khan Canal there are 680 unauthorized outlets due to which there is a shortage of canal water. In AWB LBDC Circle Sahiwal, the dry and short tails are due to slake demand, actually these are not dry or short. In AWB Bahawalnagar all the tails of channels are running as per their authorized discharge.

6. Progress of recovery position in case of embezzlement of Government money pointed out during audit of FOs.

The cases reported by audit of AWB LCC (East) are referred back by the Director, Anticorruption Establishment with direction that the allegation of miss-operation of Abiana was not proved. If any recovery is unearthed on the part of accused the same might be recover from him under Land Revenue Act. The Director, Anticorruption Establishment referred back matter of FO Bhoja with observations, reliance has only been made on Audit Paras regarding no criminal proceeding be carried out until a decision of PAC in this regard. Cases of embezzlement other than audit are under proceeding in the Anti corruption Establishment Faisalabad Office. In AWB LCC West total embezzled amount is Rs.1576677/- and no amount recovered uptil now. These cases are under trial in Anti-corruption Department. There was no embezzlement found in audit conducted for the period from June 2007 to June 2010 of LJC Sargodha, from July 2010 to todate audit has yet to be conducted. In AWBs D.G. Khan and LBDC Sahiwal no embezzlement was reported. About AWB Bahawalnagar it was described that the Management Committee and Works Committee of Farmers Organization Gajjiani Disty was suspended by Chief Executive AWB Bahawalnagar, his order has been suspended by Civil Court till the decision of the case.

7. Status of Court Cases/Writ Petitions filed by FOs and out of Court Settlement

The Managers (IS) AWBs explained that various writ petitions in various courts of law on the issue of extension of FO tenure, Regulations & AWB. The overall status of writ petitions is as under:

AWB	No. of Writ Petitions	Remarks
LCC (East) Circle, Faisalabad.	11	Extension in FO tenure = 3 Miscellaneous = 1 Salary of FOs staff and regulation = 7
LCC (West) Circle,	26	Decided = 16

Faisalabad.		Under Process = 10
LJC Sargodha.	2	Civil Suits regarding tenure of FO = 2 Under process = 2
Bahawalnagar	25	Under Process.
LBDC Circle, Sahiwal.	12	Under Process = 12

The Chair directed field staff to coordinate with Law Officer PIDA and ensure submission of parawise comments of all writ petitions and put their maximum efforts to vacate the stay orders.

8. Status of External Audit of FOs in AWBs.

Managers (IS) of AWBs explained the status of external Audit of FOs in AWBs which is as under:

Area Water Board (AWB)	Detail of External Audit of FOs
LCC (East) Circle, Faisalabad.	Out of 85 FOs 51 FOs Audit for the period 2010-11 to 2014-15 has completed.
LCC (West) Circle, Faisalabad.	Out of 67 FOs 51 FOs Audit completed remaining 16 records ready for audit which is in progress.
LJC Sargodha.	The audit of 6 no. of FOs yet to be started by nominated firm.
Derajat Canal Circle, DG Khan	Out of 120 FOs 75 FOs Audit has completed.
Bahawalnagar	External Audit has been started 11.04.2017.
LBDC Circle, Sahiwal.	Out of 54 FOs 47 FOs Audit has been completed, 3 partial completed and remaining is under process.

The chair directed all Managers (IS) AWBs to complete the record of all FOs in all aspects so that External Audit of FOs may be carried out as per schedule.

9. Progress of Chief Ministers Directives/Complaints on Various Matters

The Manager (IS) AWBs explained that complaints and CM Directives were received for investigation and redressal of grievances. The detail is as under:

Area Water Board (AWB)	Detail of CM Directives / Complaints	Action Taken
LCC (East) Circle, Faisalabad.	3	2 Under process
LCC (West) Circle, Faisalabad.	08	4 Under process
Derajat Canal Circle, DG Khan	66	24 under process
Bahawalnagar	2	2 Under process
LBDC Circle, Sahiwal.	3	Disposed Off

The remaining complaints are under proceeding and will be forwarded soon. The chair directed to submit progress in this regard regularly.

10. Any Other Issue regarding FOs/ AWBs.

The Managers (IS) AWBs told the house that there is shortage of staff in AWBs, vehicles are also required for abiana recovery campaign and requested to issue PSO cards to field staff for POL.

Area Water Board (AWB)	Issues regarding FOs / AWBs
LCC (East) Circle, Faisalabad.	<ul style="list-style-type: none"> • Vehicles may be provided to FOCs for abiana recovery. • POL limit of Manager (IS) and FOCs be enhanced. • Advice is required regarding Lumbardars not receiving abiana book. • Sweeper is required for AWB Building.
LCC (West) Circle, Faisalabad.	<ul style="list-style-type: none"> • Sweeper is required for AWB Building.
LJC Sargodha.	No such issue.
Derajat Canal Circle, DG Khan	No such issue.
Bahawalnagar	No such issue.
LBDC Circle, Sahiwal.	<ul style="list-style-type: none"> • No legal action / proceedings initiated against the defaulters where the defaulter lists have been submitted in the DCO office. • After dissolution of FOs, Administrators on 45 FOs have been appointed. The taking

	<p>over of charge from FOs is in process.</p> <ul style="list-style-type: none"> • Shortage of office furniture and equipments.
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The chair directed Audit Officer PIDA to process the claims of expenditures of Field staff incurred on account of POL, TA/DA, Office Expenses etc, immediately to facilitate them in the interest of Institutional Reforms Process being implemented under PIDA Act, 1997.

At the end of the meeting, Managers (IS) AWB, Bahawalnagar, LCC (West) + LJC and LBDC, Sahiwal presented demand drafts on account of PIDA share and IRSA surcharge to the honour of General Manager (Op) PIDA Lahore. The General Manager (Op) PIDA appreciated this act of the Managers and desired further improvement in this regard. The detail of amount is as under:

AWB LCC (West) amounting to	Rs.30,74,548/- & 5,64,605/-
AWB LBDC, Sahiwal amounting to	Rs.16,85,718/-
AWB Bahawalnagar amounting to	Rs.19,08,944/-

The meeting ended with vote of thanks and with hope that- decision of the meeting will be implemented letter and spirit

Manager (Revenue)

**AGENDA OF THE MEETING TO REVIEW OPERATIONAL
ISSUES OF FOs / AWBs**

1. Progress of Abiana Collection as per target fixed for current crop and old crops viz-a-viz deposition of PIDA share, AWB Share and IRSA surcharge.
2. Progress of crop wise water theft cases, preparation, their decisions, implementation and recovery of tawan imposed.
3. Progress of preparation and submission of defaulters list to Board of Revenue for recovery as arrears of abiana under Land Revenue Act.
4. Progress of committees to streamline the collection process, preparation of defaulters list and verification of amount of recovered and non- recoverable.
5. Status of dry and short tails and action taken by Chief Executive AWB for improvement against the responsables including tampering of outlets.
6. Progress of recovery position in case of embezzlement of Government money pointed out during audit of FOs.
7. Status of court cases / writ petitions filed by FOs (if applicable).
8. Status of External Audit of FOs in AWBs (Audit completed, preparation of record of remaining FOs, Bank letters etc) (if applicable).
9. Progress of Chief Ministers Directives / Complaints on various matters (if Applicable).
10. Any other issue regarding FOs/AWBs.

LIST OF PARTICIPANTS

Sr. No.	Name	Designation
1.	Mr. Muhammad Ajmal Mian	General Manager (Operation/TM/Fin)
2.	Mr. Nasir Iqbal	Dy. General Manager (Fin/TM)
3.	Mr. Sajid Bashir	Manager (Revenue)
4.	Mr. Muhammad Rizwan Aslam	Manager (Operation)
5.	Mr. Syed Arshad Ali	Field Officer H/Q
6.	Mr. Ali Sher Joiya	XEN – LJC – Sargodha
7.	Mr. Muhammad Safdar Yar Jang	Manager (IS), Derajac Canal Circle
8.	Mr. Khaliq Dad	Manager (IS), Bahawalnager Canal Circle
9.	Mr. Abbas Ali Nasim	Chief Executive, AWB, LBDC, Sahiwal
10.	Mr. Suhail Abbas Shamsi	Manager (IS), AWB, LBDC, Sahiwal
11.	Mr. Zulfiqar Ali	Manager (IS), LCC-East, Faisalabad
12.	Mr. Muhammad Saleem Bhatti	Chief Executive, AWB, LCC-East, Faisalabad
13.	Mr. Najam Abbas Najmi	Manager (Communication & Publication)
14.	Mr. Ghulam Murtaza	Manager (IS), LCC-West, Faisalabad
15.	Mr. Saeed Ahmad Ghumman	Manager (IS), LCC-West, Faisalabad
16.	Mr. Muhammad Afzal Gohar	Audit Officer



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